



IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

2021 Jan 8

Association of Businesses Advocating Tariff Equity
Coalition of MISO Transmission Customers
Illinois Industrial Energy Consumers
Indiana Industrial Energy Consumers, Inc.
Minnesota Large Industrial Group
Wisconsin Industrial Energy Group
American Municipal Power, Inc.
Cooperative Energy
Hoosier Energy Rural Electric Cooperative, Inc.
Mississippi Public Service Commission
Missouri Public Service Commission
Missouri Joint Municipal Electric Utility Commission
Organization of MISO States, Inc.
Southwestern Electric Cooperative, Inc.
Wabash Valley Power Association, Inc.
Petitioners,
v.
Federal Energy Regulatory Commission,
Respondent.

Part 1 of 3

Case No. 20-1513

EL14-12-003

EL15-45-000

PETITION FOR REVIEW

Pursuant to Section 313 of the Federal Power Act, 16 U.S.C. § 8251, and Rule 15(a) of the Federal Rules of Appellate Procedure ("FRAP"), the Association of Businesses Advocating Tariff Equity, Coalition of MISO Transmission Customers, Illinois Industrial Energy Consumers, Indiana Industrial Energy Consumers, Inc., Minnesota Large Industrial Group, Wisconsin Industrial Energy Group, American

Municipal Power, Inc., Cooperative Energy, Hoosier Energy Rural Electric Cooperative, Inc., Mississippi Public Service Commission, Missouri Public Service Commission, Missouri Joint Municipal Electric Utility Commission, Organization of MISO States, Inc., Southwestern Electric Cooperative, Inc., and Wabash Valley Power Association, Inc. (collectively, “Petitioners”), hereby petition the Court for judicial review of the following orders issued by the Respondent Federal Energy Regulatory Commission (“Commission”):

1. *Ass’n of Bus. Advocating Tariff Equity, et al., v. Midcontinent Indep. Sys. Operator, Inc., et al.*, Opinion No. 551, Order on Initial Decision, Docket No. EL14-12-002, 156 FERC ¶ 61,234 (Sept. 28, 2016) (“Opinion No. 551”);
2. *Ass’n of Bus. Advocating Tariff Equity, et al., v. Midcontinent Indep. Sys. Operator, Inc., et al.*, Opinion No. 569, Order on Briefs, Rehearing, and Initial Decision, Docket Nos. EL14-12-003, EL15-45-000, 169 FERC ¶ 61,129 (Nov. 21, 2019) (“Opinion No. 569”);
3. *Ass’n of Bus. Advocating Tariff Equity, et al., v. Midcontinent Indep. Sys. Operator, Inc., et al.*, Opinion No. 569-A, Order on Rehearing, Docket Nos. EL14-12-004 and EL15-45-013, 171 FERC ¶ 61,154 (May 21, 2020) (“Opinion No. 569-A”);
4. *Ass’n of Bus. Advocating Tariff Equity, et al., v. Midcontinent Indep. Sys. Operator, Inc., et al.*, Notice of Denial of Rehearings by Operation of Law and Providing for Further Consideration, 172 FERC ¶ 62,033 (July 22, 2020) (“Notice of Denial”); and
5. *Ass’n of Bus. Advocating Tariff Equity, et al., v. Midcontinent Indep. Sys. Operator, Inc., et al.*, Opinion No. 569-B, Order Addressing Arguments Raised on Rehearing, and Setting Aside Prior Order, in Part, Docket Nos. EL14-12-015 and EL15-45-014, 173 FERC ¶ 61,159 (November 19, 2020) (“Opinion No. 569-B”).

Copies of Opinion No. 551, Opinion No. 569, Opinion No. 569-A, the Notice of Denial, and Opinion No. 569-B are attached hereto as **Exhibit A**, **Exhibit B**, **Exhibit C**, **Exhibit D** and **Exhibit E**, respectively.

The Court should note that on July 17, 2020, Petitioners timely filed a petition for review of Opinion No. 551, Opinion No. 569, and Opinion No. 569-A, which was assigned Case No. 20-1251 and, by order of this Court dated July 29, 2020, consolidated with other petitions for review of the same FERC orders under lead Case No. 20-1227. In that petition, Petitioners acknowledged that they had, on June 22, 2020, submitted to the Commission a request for rehearing of Opinion No. 569-A, which, under the law of this Circuit, might render that petition for Review premature and subject to dismissal without prejudice.<sup>1</sup> Nevertheless, Petitioners explained, they submitted the petition out of an abundance of caution, because precedent followed in at least one other Circuit allows judicial review following final agency action on each “discrete issue,”<sup>2</sup> and because review of the subject orders could ultimately occur in another Circuit.

On July 22, 2020, FERC issued a “Notice of Denial of Rehearings by Operation of Law and Providing for Further Consideration” (“Notice of Denial”),<sup>3</sup> which recognized that requests for rehearing of Opinion No. 569-A “may be

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<sup>1</sup> See, e.g., *Clifton Power Corp. v. FERC*, 294 F.3d 108 (D.C. Cir. 2002); *Tenn. Gas Pipeline Co. v. FERC*, 9 F.3d 980 (D.C. Cir. 1993) (per curiam).

<sup>2</sup> *Cal. Dept. of Water Res. v. FERC*, 361 F.3d 517 (9th Cir. 2004); *Steamboaters v. FERC*, 759 F.2d 1382, 1387-88 (9th Cir. 1985).

<sup>3</sup> “Notice of Denial of Rehearings by Operation of Law and Providing for Further Consideration.” *Ass'n of Businesses Advocating Tariff Equity v. Midcontinent Indep. Sys. Op., Inc.*, 172 FERC ¶ 62,033 (2020).

deemed denied,” citing *Allegheny Defense Project v. FERC*.<sup>4</sup> Subsequently, on September 18, 2020, Petitioners submitted an Amended Petition for Review seeking judicial review of the imputed denial of their request for rehearing and the notice thereof.

On November 19, 2020, FERC issued an “Order Addressing Arguments Raised on Rehearing, and Setting Aside Prior Order, in Part.”<sup>5</sup> In that order, the Commission addressed the various issues raised in requests for rehearing of Opinion No. 569-A, including issues raised by Petitioners. Accordingly, Petitioners now submit this Petition for Review adding Opinion No. 569-B to the list of orders regarding which review is sought. Petitioners further request that this petition for review be consolidated with the other pending requests for review of FERC orders in Docket Nos. EL14-12 and EL15-45, under lead Case No. 20-1227.

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<sup>4</sup> *Allegheny Defense Project v. FERC*, 964 F.3d 1 (D.C. Cir. 2020).

<sup>5</sup> *Ass'n of Businesses Advocating Tariff Equity v. Midcontinent Indep. Sys. Op., Inc.*, 173 FERC ¶ 61,159 (2020) (“Opinion No. 569-B”).

Respectfully submitted,

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Dated: December 23, 2020

**IN THE  
UNITED STATES COURT OF APPEALS  
FOR THE DISTRICT OF COLUMBIA**

Association of Businesses Advocating Tariff )  
 Equity )  
 Coalition of MISO Transmission Customers )  
 Illinois Industrial Energy Consumers )  
 Indiana Industrial Energy Consumers, Inc. )  
 Minnesota Large Industrial Group )  
 Wisconsin Industrial Energy Group )  
 American Municipal Power, Inc. )  
 Cooperative Energy )  
 Hoosier Energy Rural Electric Cooperative, )  
 Inc. )  
 Mississippi Public Service Commission )  
 Missouri Public Service Commission )  
 Missouri Joint Municipal Electric Utility )  
 Commission )  
 Organization of MISO States, Inc. )  
 Southwestern Electric Cooperative, Inc. )  
 Wabash Valley Power Association, Inc. )  
 Petitioners, )  
 v. )  
 Federal Energy Regulatory Commission, )  
 Respondent. )

Case No. \_\_\_\_\_

**CORPORATE DISCLOSURE STATEMENTS**

Pursuant to Rule 26.1 of the Federal Rules of Appellate Procedure (“FRAP”) and D.C. Circuit Rule 26.1, Petitioners hereby submit their respective corporate disclosure statements. Petitioners represent a broad array of consumer-side stakeholders, including state commissions, official state consumer advocates, cooperatives, municipals, and industrials located within the service territory of the Midcontinent Independent System Operator, Inc. (“MISO”). Petitioners were active



participants in the Commission proceedings in which the orders subject to review were issued and sought rehearing of the Commission's Opinion No. 569-A. Petitioners are subject to, and will be affected by, the orders under review.

**CORPORATE DISCLOSURE STATEMENT OF  
ASSOCIATION OF BUSINESSES ADVOCATING TARIFF EQUITY**

Association of Businesses Advocating Tariff Equity (“ABATE”) is a voluntary association of large industrial businesses that are located in and doing business in the state of Michigan. ABATE has been formed for the express purpose of participating in regulatory proceedings to protect the interests of businesses in connection with energy and utility matters. Members of ABATE consume substantial quantities of electricity and natural gas, and, in Michigan alone, their combined gas and electric bills are approximately \$1.2 billion per year. ABATE has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in ABATE.

**CORPORATE DISCLOSURE STATEMENT OF  
COALITION OF MISO TRANSMISSION CUSTOMERS**

Coalition of MISO Transmission Customers (“CMTC”) is a continuing *ad hoc* association of large industrial and commercial end-users of electricity in the Midwest operated for the purposes of representing the interests of industrial energy consumers before regulatory and legislative bodies. CMTC members have facilities throughout the MISO region, and CMTC is a MISO member. CMTC has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in CMTC.

**CORPORATE DISCLOSURE STATEMENT OF  
ILLINOIS INDUSTRIAL ENERGY CONSUMERS**

Illinois Industrial Energy Consumers (“IIEC”) is an association of large industrial customers in the State of Illinois. They are eligible to choose a retail supplier other than their electric utility under Illinois law and eligible for transmission service under the applicable Regional Transmission Organization (“RTO”) and Independent System Operator (“ISO”) tariffs. They consume approximately 13 billion kilowatt-hours (“kWh”) of electricity and employ approximately 90,000 people in the State of Illinois. They have members served by Ameren Illinois, a member of MISO. They also have manufacturing facilities located within MISO. IIEC has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in IIEC.

**CORPORATE DISCLOSURE STATEMENT OF  
INDIANA INDUSTRIAL ENERGY CONSUMERS, INC.**

Indiana Industrial Energy Consumers, Inc. ("INDIEC") is a not-for-profit 501(C)(6) corporation incorporated and doing business in the State of Indiana. INDIEC was formed to provide large energy users an independent voice in regulatory and legislative matters that impact utility rates and energy policies. INDIEC's 22 member companies' electric spend is over \$566.6 million annually. INDIEC has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in INDIEC.

**CORPORATE DISCLOSURE STATEMENT OF  
MINNESOTA LARGE INDUSTRIAL GROUP**

Minnesota Large Industrial Group (“MLIG”) is a continuing *ad hoc* consortium of large industrial end-users of electricity in Minnesota, consuming more than 6.5 billion kWh of electricity each year and functioning to represent large industrial interests before regulatory and legislative bodies. MLIG has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in MLIG.

**CORPORATE DISCLOSURE STATEMENT OF  
WISCONSIN INDUSTRIAL ENERGY GROUP**

Wisconsin Industrial Energy Group (“WIEG”) is a voluntary member association consisting of large industrial and commercial customers in the State of Wisconsin. As key drivers of economic growth and development throughout the state, WIEG members collectively employ approximately 50,000 people in Wisconsin and consume approximately 3.6 billion kWh of electricity each year. WIEG has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in WIEG.

**CORPORATE DISCLOSURE STATEMENT OF  
AMERICAN MUNICIPAL POWER, INC.**

American Municipal Power, Inc. (“AMP”) is a non-profit Ohio corporation organized in 1971. AMP has 135 members, including 134 member municipal electric systems in the states of Ohio, Pennsylvania, Michigan, Virginia, Kentucky, West Virginia, Indiana, and Maryland, and the Delaware Municipal Electric Corporation, a joint action agency with nine members that is headquartered in Smyrna, Delaware. AMP provides wholesale energy supply and related services to its members. AMP issues no stock, has no parent corporation, and is not owned in whole or in part by any publicly held corporation.



**CORPORATE DISCLOSURE STATEMENT OF  
COOPERATIVE ENERGY**

Cooperative Energy is an incorporated, non-profit cooperative electric power association, organized and operating under and pursuant to Chapter 184, Mississippi Laws of 1936, as amended; Section 5463, *et seq.*, Vol. 4A Recompiled, Mississippi Code of 1942; and is a public utility under the laws of the State of Mississippi. Cooperative Energy is owned and controlled by its members, which are distribution rural electric power associations, serving rural areas in Mississippi at retail. Cooperative Energy is a transmission-owning member of MISO and its operations are integrated into MISO. Cooperative Energy has no parent corporation, and no publicly held corporation has any ownership interest in Cooperative Energy.

**CORPORATE DISCLOSURE STATEMENT OF  
HOOSIER RURAL ELECTRIC COOPERATIVE, INC.**

Hoosier Energy Rural Electric Cooperative, Inc. (“Hoosier”) is a member-owned generation and transmission cooperative organized under the laws of the state of Indiana. Hoosier’s purpose is to provide generation and transmission service to its eighteen distribution cooperative members in Indiana and Illinois. Hoosier is a non-profit electric generation and transmission cooperative organized pursuant to Indiana law. Hoosier has no parent corporation, and issues no stock. Accordingly, no publicly held corporation owns 10% or more of Hoosier’s stock.

**CORPORATE DISCLOSURE STATEMENT OF  
MISSISSIPPI PUBLIC SERVICE COMMISSION**

Pursuant to Federal Rule of Appellate Procedure 26.1, the Mississippi Public Service Commission is not required to, and does not provide, a Corporate Disclosure Statement, because it is a governmental entity organized under the laws of the state of Mississippi.

**CORPORATE DISCLOSURE STATEMENT OF  
MISSOURI PUBLIC SERVICE COMMISSION**

Pursuant to Federal Rule of Appellate Procedure 26.1, the Missouri Public Service Commission is not required to, and does not, provide a Corporate Disclosure Statement, because it is a governmental entity organized under the laws of the state of Missouri.

**CORPORATE DISCLOSURE STATEMENT OF  
MISSOURI JOINT MUNICIPAL ELECTRIC UTILITY COMMISSION**

Missouri Joint Municipal Electric Utility Commission is a joint action agency and a political subdivision of the State of Missouri authorized by legislation to construct, operate, and maintain jointly owned transmission and generation facilities for the production and transmission of electric power for its members, to purchase and sell electric power and energy, and to enter into agreements with any person for transmission of electric power. Missouri Joint Municipal Electric Utility Commission is not a nongovernmental corporate party nor does it issue any stock, thus it is not subject to the corporate disclosure statement requirement of Rule 26.1 of the Federal Rules of Appellate Procedure.

**CORPORATE DISCLOSURE STATEMENT OF  
SOUTHWESTERN ELECTRIC COOPERATIVE, INC.**

Southwestern Electric Cooperative, Inc. ("SWEC") is an electric distribution cooperative that serves rural consumers in Bond, Clinton, Effingham, Fayette, Macoupin, Madison, Marion, Montgomery, Shelby, and St. Clair counties in the State of Illinois. Located approximately 45 miles east of St. Louis, Missouri and 85 miles south of Springfield, Illinois, SWEC serves over 20,000 members and operates over 3,500 miles of energized electric line. SWEC is a MISO transmission customer located within the Ameren Illinois Company rate zone. SWEC has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in SWEC.

**CORPORATE DISCLOSURE STATEMENT OF  
ORGANIZATION OF MISO STATES, INC.**

Pursuant to Rule 26.1 of the Federal Rules of Appellate Procedure and Rule 26.1 of the Circuit Rules of this Court, the Organization of MISO States, Inc. (“OMS”) hereby submits this Corporate Disclosure Statement.

The OMS is a Non-Profit Domestic Corporation (under the Indiana Nonprofit Corporation Act of 1991), and is a self-governed, member-based organization comprised of representatives from entities with regulatory jurisdiction over utilities participating in the MISO region.

The purpose of the OMS is to promote the public interest and social welfare by providing means for its members to act in concert when deemed to be in the common interest of their affected publics.

The OMS does not issue securities to the public and is not owned by any publicly held company.

**CORPORATE DISCLOSURE STATEMENT OF  
WABASH VALLEY POWER ASSOCIATION, INC.**

Wabash Valley Power Association, Inc. (“Wabash Valley”) is a not-for-profit generation and transmission cooperative formed in 1963 under Indiana law to enable its member cooperatives to obtain reliable long-term all-requirements power at least-cost, stable cost-based rates as part of a not-for-profit enterprise that the Members owned and controlled. Wabash Valley’s twenty-five Members are both owners and customers of Wabash Valley. Twenty-three Members are not-for-profit distribution electric cooperatives that provide electric energy to their members at retail across the States of Indiana, Illinois, and Missouri.<sup>6</sup> The other two Members are a Wabash Valley subsidiary, Wabash Valley Energy Marketing, Inc., and J. Aron & Company, Inc., neither of which has retail load-serving obligations. Wabash Valley is a transmission owner and transmission customer of MISO, a transmission customer of PJM Interconnection, L.L.C. (“PJM”), and a market participant in both MISO and PJM. Wabash Valley has no parent companies, and there are no publicly held companies that have a 10% or greater ownership interest in Wabash Valley.

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<sup>6</sup> Wabash Valley’s 23 not-for-profit distribution cooperatives are: Boone REMC, Carroll White REMC, Citizens Electric Corporation, Corn Belt Energy, EnerStar Electric Cooperative, Fulton County REMC, Heartland REMC, Hendricks Power Cooperative, Jasper County REMC, Jay County REMC, Kankakee Valley REMC, Kosciusko REMC, LaGrange County REMC, M.J.M. Electric Cooperative, Marshall County REMC, Miami-Cass REMC, Newton County REMC, Ninestar Connect, Noble REMC, Parke County REMC, Steuben County REMC, Tipmont REMC, and Warren County REMC.



Respectfully submitted,

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Dated: December 23, 2020

**CERTIFICATE OF SERVICE**

I hereby certify that on December 23, 2020, a copy of the foregoing Protective Petition for Review was served by e-mail upon each person designated on the official service list maintained by the Secretary of the Federal Energy Regulatory Commission in the proceedings below. A file-stamped copy of the Protective Petition for Review will be served upon Respondent, pursuant to 18 C.F.R. § 385.2012 (1995), as follows:

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Federal Energy Regulatory Commission  
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Washington, DC 20426

/s/ Robert A. Weishaar, Jr.

By: \_\_\_\_\_

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Customers, and on behalf of other Petitioners

Dated: December 23, 2020

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